



FEDERAL REGISTER

Vol. 85

Friday,

No. 45

March 6, 2020

Pages 12983–13474

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.federalregister.gov.

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at www.govinfo.gov, a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 1, 1 (March 14, 1936) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, gpocusthelp.com.

The annual subscription price for the **Federal Register** paper edition is \$860 plus postage, or \$929, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$330, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 85 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche	202-512-1800
Assistance with public subscriptions	202-512-1806

General online information 202-512-1530; 1-888-293-6498

Single copies/back copies:

Paper or fiche	202-512-1800
Assistance with public single copies	1-866-512-1800 (Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Assistance with Federal agency subscriptions:

Email	FRSubscriptions@nara.gov
Phone	202-741-6000

The Federal Register Printing Savings Act of 2017 (Pub. L. 115-120) placed restrictions on distribution of official printed copies of the daily **Federal Register** to members of Congress and Federal offices. Under this Act, the Director of the Government Publishing Office may not provide printed copies of the daily **Federal Register** unless a Member or other Federal office requests a specific issue or a subscription to the print edition. For more information on how to subscribe use the following website link: <https://www.gpo.gov/frsubs>.



Contents

Federal Register

Vol. 85, No. 45

Friday, March 6, 2020

Agricultural Marketing Service

RULES

Changes to Reporting Requirements; Vegetable and Specialty Crop Import Regulations, 12985–12996

Agriculture Department

See Agricultural Marketing Service

See Office of Partnerships and Public Engagement

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13129

Air Force Department

NOTICES

Environmental Impact Statements; Availability, etc.:
B-21 Main Operating Base 1 Beddown at Dyess Air Force Base, TX or Ellsworth AFB, SD, 13148–13149

Arctic Research Commission

NOTICES

Meetings:

113th Commission, 13130–13131

Centers for Medicare & Medicaid Services

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13162–13164

Coast Guard

RULES

Safety Zone:

San Juan Harbor, San Juan, PR, 13049–13051

Commerce Department

See Industry and Security Bureau

See International Trade Administration

See National Institute of Standards and Technology

See National Oceanic and Atmospheric Administration

See National Telecommunications and Information Administration

Committee for Purchase From People Who Are Blind or Severely Disabled

NOTICES

Procurement List; Additions and Deletions, 13146–13147

Commodity Futures Trading Commission

NOTICES

Meetings:

Energy and Environmental Markets Advisory Committee, 13147–13148

Consumer Product Safety Commission

NOTICES

Meetings; Sunshine Act, 13148

Corporation for National and Community Service

NOTICES

Guidance Document Portal; Correction, 13148

Defense Department

See Air Force Department

RULES

Civil Monetary Penalty Inflation Adjustment, 13047–13049

Federal Voting Assistance Program, 13045–13047

NOTICES

Meetings:

Defense Science Board, 13150–13151

Department of Defense Military Family Readiness Council, 13149–13150

Education Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Statewide Longitudinal Data System Survey 2020–2022, 13151

Applications for New Awards:

Native American-Serving Nontribal Institutions Program, 13152

Employment and Training Administration

RULES

Discretionary Review by the Secretary, 13024–13041

PROPOSED RULES

Discretionary Review by the Secretary, 13086–13104

Energy Department

See Federal Energy Regulatory Commission

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13153–13154

Meetings:

Secretary of Energy Advisory Board; Correction, 13154

Orders:

BG LNG Services, LLC; New World Global, LLC; Puget Sound Energy, Inc.; et al., 13152–13153

Environmental Protection Agency

RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

District of Columbia; Negative Declaration for the Oil and Gas Control Techniques Guideline, 13055–13057

Michigan; Second Limited Maintenance Plans for 1997

Ozone NAAQS, 13057–13059

Pesticide Tolerance:

Trifloxystrobin, 13059–13062

Procedures for Review of Confidential Business Information

Claims for the Identity of Chemicals on the Toxic

Substances Control Act Inventory, 13062–13069

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

State Review Framework, 13160–13161

Environmental Impact Statements; Availability, etc.:

Weekly Receipt, 13159

Proposed Settlement Agreement:

CERCLA; Santa Ana Hollister (Formerly M.K. Ballistics) Removal Site, Hollister, CA, 13161

Public Water System Supervision Program Revision for the State of Alabama, 13159–13160

Federal Aviation Administration**RULES**

- Amendment of Air Traffic Service Route V-165:
Western United States, 12997-12998
- Amendment of Area Navigation Routes Q-75 and Q-475,
Northeast Corridor Atlantic Coast Routes:
Northeastern United States, 13001-13003
- Amendment of VOR Federal Airway V-159:
Vicinity of Hamilton, AL, 12999-13001
- Amendment of VOR Federal Airways V-56, and V-209:
in the Vicinity of Kewanee, MS, 12998-12999
- IFR Altitudes, 13003-13009

PROPOSED RULES

- Amendment of Air Traffic Service Route V-187:
Western United States, 13079-13080
- Amendment of Class E Airspace:
Dillon, MT, 13080-13082

NOTICES

- Agency Information Collection Activities; Proposals,
Submissions, and Approvals:
Commercial Aviation Safety Team Safety Enhancement
Questionnaires, 13228
- Land Waiver:
Indianapolis Metropolitan Airport, Indianapolis, Indiana,
13226-13228

Federal Communications Commission**RULES**

- Local Franchising Authorities Regulation of Cable
Operators and Cable Television Services, 13069-13070

PROPOSED RULES

- Standards for Hearing Aid-Compatible Handsets, 13119-
13128

Federal Contract Compliance Programs Office**RULES**

- Discretionary Review by the Secretary, 13024-13041

PROPOSED RULES

- Discretionary Review by the Secretary, 13086-13104

Federal Emergency Management Agency**NOTICES**

- Major Disaster Declarations:
Commonwealth of the Northern Mariana Islands;
Amendment No. 4, 13174-13175
- New York; Amendment No. 1, 13176
- North Dakota, 13176
- Puerto Rico; Amendment No. 2, 13175
- Puerto Rico; Amendment No. 3, 13175
- Vermont, 13174

Federal Energy Regulatory Commission**RULES**

- Data Collection for Analytics and Surveillance and Market-
Based Rate Purposes, 13012-13024
- Refinements to Horizontal Market Power Analysis for
Sellers in Certain Regional Transmission Organization
and Independent System Operator Markets, 13009-
13012

NOTICES

- Combined Filings, 13155-13159
- Initial Market-Based Rate Filings Including Requests for
Blanket Section 204 Authorizations:
Paper Birch Energy, LLC, 13154-13155

Federal Maritime Commission**NOTICES**

- Agreements Filed, 13161-13162

Federal Motor Carrier Safety Administration**NOTICES**

- Controlled Substances and Alcohol Use and Testing:
Motion Picture Compliance Solutions Application for
Exemption from the Drug and Alcohol Clearinghouse
Pre-Employment Full-Query, 13229-13230

Federal Railroad Administration**NOTICES**

- Program Approval:
CSX Transportation, 13230-13231

Federal Reserve System**NOTICES**

- Change in Bank Control:
Acquisitions of Shares of a Bank or Bank Holding
Company, 13162
- Formations of, Acquisitions by, and Mergers of Bank
Holding Companies, 13162

Federal Trade Commission**PROPOSED RULES**

- Information Security for Financial Institutions:
Public Workshop Examining Information Related to
Changes to the Safeguards Rule, 13082-13086

Fish and Wildlife Service**NOTICES**

- Draft Environmental Assessment and Draft General
Conservation Plan for Oil and Gas Activities in Santa
Barbara County, California, 13181-13182
- Endangered and Threatened Species:
Receipt of Recovery Permit Applications, 13179-13180

Food and Drug Administration**RULES**

- Banned Devices:
Electrical Stimulation Devices for Self-Injurious or
Aggressive Behavior, 13312-13354

NOTICES

- Agency Information Collection Activities; Proposals,
Submissions, and Approvals:
Food and Drug Administration Safety Communication
Readership Survey, 13171-13173
- Best Practices in Drug and Biological Product Postmarket
Safety Surveillance for Food and Drug Administration
Staff; Draft Document, 13170-13171
- Guidance:
Inclusion of Older Adults in Cancer Clinical Trials,
13167-13168
- Policy for Diagnostics Testing in Laboratories Certified to
Perform High Complexity Testing under the Clinical
Laboratory Improvement Amendments Prior to
Emergency Use Authorization for Coronavirus
Disease-2019 During the Public Health Emergency,
13169-13170
- Meetings:
Medical Device User Fee Amendments for Fiscal Years
2023 Through 2027, 13165-13167
- Training Program for Regulatory Project Managers;
Information Available to Industry, 13164-13165

Foreign Assets Control Office**NOTICES**

- Blocking or Unblocking of Persons and Properties, 13237

Health and Human Services Department

See Centers for Medicare & Medicaid Services

See Food and Drug Administration
See Health Resources and Services Administration

Health Resources and Services Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Evaluation of the Maternal and Child Health Bureau's Autism CARES Act Initiative, 13173–13174

Homeland Security Department

See Coast Guard
See Federal Emergency Management Agency
See U.S. Citizenship and Immigration Services

Housing and Urban Development Department

RULES

Adjustment of Civil Monetary Penalty Amounts for 2020, 13041–13045

Industry and Security Bureau

RULES

Country Groups for Russia and Yemen under the Export Administration Regulations; Correction, 13009

NOTICES

Meetings:
Emerging Technology Technical Advisory Committee, 13131

Interior Department

See Fish and Wildlife Service
See Land Management Bureau

Internal Revenue Service

RULES

Regulations Relating to Withholding and Reporting Tax on Certain U.S. Source Income Paid to Foreign Persons; Correcting Amendment, 13045

PROPOSED RULES

Meals and Entertainment Expenses Under Section 274; Change of Hearing Date, 13118

International Trade Administration

NOTICES

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:
Certain Cut-to-Length Carbon-Quality Steel Plate from the Republic of Korea, 13136–13138
Certain Frozen Warmwater Shrimp from India, 13131–13135
Non-Oriented Electrical Steel from Taiwan, 13135–13136
Refined Brown Aluminum Oxide from the People's Republic of China, 13138–13139

International Trade Commission

NOTICES

Investigations; Determinations, Modifications, and Rulings, etc.:
Certain Photovoltaic Cells and Products Containing Same, 13182–13183
Glass Containers from China, 13183–13184
Vertical Shaft Engines from China, 13184–13185

Labor Department

See Employment and Training Administration
See Federal Contract Compliance Programs Office
See Labor-Management Standards Office
See Mine Safety and Health Administration

See Occupational Safety and Health Administration
See Wage and Hour Division

RULES

Discretionary Review by the Secretary, 13024–13041

PROPOSED RULES

Discretionary Review by the Secretary, 13086–13104

NOTICES

Delegation of Authority and Assignment of Responsibility to the Administrative Review Board, 13186–13189
Procedures for Appointment of Individuals to Department of Labor Appellate Boards, 13185
Secretary's Order 03–2020 Establishment Of The Management Review Board, 13185–13186

Labor-Management Standards Office

RULES

Discretionary Review by the Secretary, 13024–13041
Labor Organization Annual Financial Reports For Trusts In Which A Labor Organization Is Interested, Form T-1, 13414–13465

PROPOSED RULES

Discretionary Review by the Secretary, 13086–13104

Land Management Bureau

NOTICES

Public Land Order:
Withdrawal of Public Land for Whiskey Mountain Bighorn Sheep Winter Range, WY, 13182

Management and Budget Office

NOTICES

Guidance:
Completing the Transition to the Next Generation Internet Protocol, Internet Protocol Version 6, 13190

Maritime Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Final Policy: Centers of Excellence for Domestic Maritime Workforce Training and Education Designation Program Guidance, 13231–13237

Mine Safety and Health Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Radiation Sampling and Exposure Records, 13189–13190

National Aeronautics and Space Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Term and Condition Notification of Harassment Form, 13190–13191

National Institute of Standards and Technology

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13139

National Oceanic and Atmospheric Administration

RULES

Coastal Migratory Pelagic Resources of the Gulf of Mexico and Atlantic Region:
Closure for King Mackerel in the Gulf of Mexico Southern Zone, 13070–13071

Fisheries of the Northeastern United States:

- Atlantic Spiny Dogfish Fishery; 2020 Spiny Dogfish Specifications, 13074–13075
- Northeast Multispecies Fishery; Approval of New Gear Under Small-Mesh Fisheries Accountability Measures, 13071–13074

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - Alaska Pacific Halibut Fisheries: Subsistence, 13139–13140
 - Greater Atlantic Region, Atlantic Sea Scallop Fishery Management Plan Data Collection, 13140–13142
- Application for Exempted Fishing Permits
 - General Provisions for Domestic Fisheries, 13142
- Meetings:
 - Gulf of Mexico Fishery Management Council, 13143–13144
 - Mid-Atlantic Fishery Management Council, 13144–13145
 - North Pacific Fishery Management Council, 13142–13143

National Telecommunications and Information Administration**NOTICES**

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - NG911 Annual Performance Report, 13145

Nuclear Regulatory Commission**PROPOSED RULES**

- Transfer of Very Low-Level Waste to Exempt Persons for Disposal, 13076–13079

NOTICES

- Environmental Assessments; Availability, etc.:
 - Rancho Seco Independent Spent Fuel Storage Installation, 13191–13192

Occupational Safety and Health Administration**RULES**

- Discretionary Review by the Secretary, 13024–13041

PROPOSED RULES

- Discretionary Review by the Secretary, 13086–13104

Office of Partnerships and Public Engagement**NOTICES**

- Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13129–13130

Personnel Management Office**NOTICES**

- Consolidated Listing of Schedules A, B, and C Exceptions; Excepted Service, 13282–13310

Postal Regulatory Commission**RULES**

- Procedures Related to Commission Views, 13054–13055

NOTICES

- New Postal Product, 13192–13193

Postal Service**NOTICES**

- Meetings; Sunshine Act, 13193

Presidential Documents**EXECUTIVE ORDERS**

- Committees; Establishment, Renewal, Termination, etc.:
 - Interagency Committee on Trade in Automotive Goods; Establishment Under Section 202A of the U.S.-Mexico-Canada Agreement Implementation Act (EO 13908), 12983–12984

ADMINISTRATIVE ORDERS

- Committees; Establishment, Renewal, Termination, etc.:
 - Combating Antibiotic-Resistant Bacteria, Presidential Advisory Council on; Delegation of Authority to Re-establish (Memorandum of March 3, 2020), 13467–13470
- Venezuela; Continuation of National Emergency (Notice of March 5, 2020), 13471–13474

Securities and Exchange Commission**NOTICES**

- Fund Names, 13221–13225
- Meetings; Sunshine Act, 13193, 13225
- Self-Regulatory Organizations; Proposed Rule Changes:
 - BOX Exchange, LLC, 13242–13280
 - Cboe EDGX Exchange, Inc., 13193–13198
 - ICE Clear Europe, Ltd, 13200–13221
 - The Options Clearing Corp., 13198–13200

Small Business Administration**NOTICES**

- Major Disaster Declaration:
 - Puerto Rico, 13225

State Department**PROPOSED RULES**

- Public Access to Information, 13104–13118

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - Evaluation of the Professional Fellows Program, 13225–13226

Transportation Department

See Federal Aviation Administration

See Federal Motor Carrier Safety Administration

See Federal Railroad Administration

See Maritime Administration

Treasury Department

See Foreign Assets Control Office

See Internal Revenue Service

U.S. Citizenship and Immigration Services**NOTICES**

- DHS's Requirement of the Temporary Labor Certification Final Determination under the H–2A Temporary Worker Program, 13176–13178
- DHS's Requirement of the Temporary Labor Certification Final Determination under the H–2B Temporary Worker Program, 13178–13179

Veterans Affairs Department**RULES**

- Health Professional Scholarship Program, 13052–13054

PROPOSED RULES

- Program of Comprehensive Assistance for Family Caregivers Improvements and Amendments under the VA MISSION Act of 2018, 13356–13411

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Compliance Inspection Report, 13237–13238
Request for Determination of Reasonable Value, 13238–13239
State Cemetery Data Sheet and Cemetery Grant Documents, 13238

Meetings:
Advisory Committee on Disability Compensation, 13239

Wage and Hour Division**RULES**

Discretionary Review by the Secretary, 13024–13041

PROPOSED RULES

Discretionary Review by the Secretary, 13086–13104

Separate Parts In This Issue**Part II**

Securities and Exchange Commission, 13242–13280

Part III

Personnel Management Office, 13282–13310

Part IV

Health and Human Services Department, Food and Drug Administration, 13312–13354

Part V

Veterans Affairs Department, 13356–13411

Part VI

Labor Department, Labor-Management Standards Office, 13414–13465

Part VII

Presidential Documents, 13467–13470

Part VIII

Presidential Documents, 13471–13474

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents electronic mailing list, go to <https://public.govdelivery.com/accounts/USGPOOFR/subscriber/new>, enter your e-mail address, then follow the instructions to join, leave, or manage your subscription.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR	13.....13024	20.....13119
Executive Orders:	18.....13024	68.....13119
13908.....12983	24.....13024	50 CFR
Administrative Orders:	29.....13024	622.....13070
Memorandums:	38.....13024	648 (2 documents)13071,
Memorandum of March	96.....13024	13074
3, 2020.....13469	403.....13414	
Notices:	417.....13024	
Notice of March 5,	471.....13024	
2020.....13473	501.....13024	
7 CFR	580.....13024	
944.....12985	1978.....13024	
980.....12985	1979.....13024	
999.....12985	1980.....13024	
10 CFR	1981.....13024	
Proposed Rules:	1982.....13024	
Ch. I.....13076	1983.....13024	
14 CFR	1984.....13024	
71 (4 documents)12997,	1985.....13024	
12998, 12999, 13001	1986.....13024	
95.....13003	1987.....13024	
Proposed Rules:	1988.....13024	
71 (2 documents)13079,	Proposed Rules:	
13080	2.....13086	
15 CFR	7.....13086	
740.....13009	8.....13086	
16 CFR	10.....13086	
Proposed Rules:	13.....13086	
314.....13082	18.....13086	
18 CFR	24.....13086	
35 (2 documents)13009,	29.....13086	
13012	38.....13086	
20 CFR	96.....13086	
641.....13024	417.....13086	
655.....13024	471.....13086	
656.....13024	501.....13086	
658.....13024	580.....13086	
667.....13024	1978.....13086	
683.....13024	1979.....13086	
702.....13024	1980.....13086	
Proposed Rules:	1981.....13086	
641.....13086	1982.....13086	
655.....13086	1983.....13086	
656.....13086	1984.....13086	
658.....13086	1985.....13086	
667.....13086	1986.....13086	
683.....13086	1987.....13086	
702.....13086	1988.....13086	
21 CFR	32 CFR	
882.....13312	233.....13045	
895.....13312	269.....13047	
22 CFR	33 CFR	
Proposed Rules:	165.....13049	
171.....13104	38 CFR	
24 CFR	17.....13052	
28.....13041	Proposed Rules:	
30.....13041	71.....13356	
87.....13041	39 CFR	
180.....13041	3025.....13054	
3282.....13041	40 CFR	
26 CFR	52 (2 documents)13055,	
1.....13045	13057	
Proposed Rules:	180.....13059	
1.....13118	710.....13062	
29 CFR	41 CFR	
2.....13024	50-203.....13024	
7.....13024	60-30.....13024	
8.....13024	Proposed Rules:	
10.....13024	50-203.....13086	
	60-30.....13086	
	47 CFR	
	76.....13069	
	Proposed Rules:	
	2.....13119	