**Telford and Wrekin Safeguarding Partnership**

**Escalation Policy**

**Resolution of professional disagreements in safeguarding work across both Adult and Children’s Services**

   

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1. **Introduction**

Telford and Wrekin Safeguarding Partnership (TWSP) and all partner agencies[[1]](#footnote-1) are committed to open and transparent joint working to safeguard and promote the welfare of children and adults. Raising questions, challenging and escalating concerns where appropriate, quickly and clearly is seen as a positive approach to practice and continuing improvement in how we protect and meet the needs of children and adults in Telford and Wrekin.

This guidance has been developed to enable a means of resolving professional differences or issues in specific cases, where one agency feel that the actions, inaction or decisions of another agency do not adequately safeguard a child or adult, through open communication.

1. **Purpose of the Policy**

2.1 Working together in the complex business of safeguarding children and adults, will inevitably create occasions where there are professional difference of opinion or concerns about practice decisions, actions or lack of actions to a referral, assessment or an enquiry which is considered to be unsafe. Disagreements can be healthy and foster creative ways of working with children, adults and families. However, these disagreements always require swift resolution.

2.2 A child or adult’s safety and wellbeing must be the paramount consideration at all times and professional difference must not detract from timely and clear decision-making. All professionals working with children, adults and families have a duty to act assertively and proactively to ensure the individual’s welfare is seen as a priority at all levels of professional activity.

2.3 It is the responsibility of all professionals to initiate a challenge to actions, inaction or the decision made of other agencies where they believe there is evidence to suggest that the child or adult’s health, development, well-being or their safety may be compromised.

2.4 Professionals involved with the disagreement must ensure that problems are resolved within the shortest timescale possible to protect the individual/s. Partner agencies should therefore exercise their judgement as to whether the timelines outlined in this protocol need to be adjusted to achieve a resolution more quickly including funding or clinical disputes across partner agencies.

2.5 This document outlines the process for resolving multi-agency disputes arising from actions, inaction or decisions that are believed not to be in the best interest of a child, adult and/or family, or which is likely to place an individual/family at increased risk of harm. Single agency disputes or complaints should be channeled through single agency internal processes of escalation and/or complaints procedure.

2.6 Single agency policies in relation to dispute resolution should also make reference to, and direct professionals to use the multi-agency escalation policy, where necessary.

**3. The Role of Professional and Partner Agencies**

Professionals should:

3.1.1 Be open and honest to create good working partnerships, and use clear communication between staff from different agencies.

3.1.2 Share information appropriately in line with national and local guidance and to work to plans agreed in all relevant forums, to safeguard children and adults in the local area.

3.1.3 Always keep in mind that the child, young person or adult’s safety, welfare and well-being is paramount. Professionals should avoid disputes which place children or adults at further risk by obscuring the focus on the individual which delays decision-making.

3.1.4 Be encouraged to seek resolution as soon as possible, at practice level (see Appendix 1). All agencies should adopt a proactive approach towards problem solving which enables professional disagreements to be resolved as close to front line practice as possible and relevant professionals included, i.e. Safeguarding and LAC.

3.1.5 Know which other agencies and individual staff members are involved with the child, young person, adult and their family.

3.1.6 Always base their actions on a robust assessment of the risk of harm to the child(ren) or adult and the impact of the given situation on the individuals wellbeing. The process sets out expected timescales within which matters should be escalated where an inter-agency disagreement has arisen, in some situations it may be necessary to act sooner to protect a child(ren) or adult.

3.1.7 Liaise with the safeguarding lead or designated child protection/children in care lead in their organisation at the earliest opportunity. Clarity is expected from all agencies in respect of designated roles and responsibilities (see Appendix 4).

3.1.8 Be aware of the escalation routes within their own agency, and know who to keep informed about the dispute.

3.1.9 Ensure that all stages of the process, conversations, actions and decisions are recorded (on the file) and shared with relevant personnel (including the worker who raised the initial concern). This must include written confirmation between the parties about an agreed outcome of the disagreement and how any outstanding issues will be pursued.

3.1.10 Highlight any gaps in policies, procedures and/or processes, to the attention of the Partnership Manager who will inform the Independent Chair of the Telford and Wrekin Safeguarding Partnerships

3.1.11 Stay proactively involved with the dispute; safeguarding is everyone’s responsibility.

3.1.12 Use the TWSP Resolution and Escalation process set out in Appendix 1 and 2.

**If a child or adult is thought to be at immediate risk of harm the designated safeguarding lead within the agency identifying the concern should be informed immediately. The designated safeguarding lead should also inform Family Connect on 01952 385385.**

**4. Situations where Disagreements may Arise**

There may be occasions where one professional disagrees with the actions of another professional and therefore in such cases the TWSP Escalation Policy should be followed. Some examples include the following (although the list is not exhaustive):

* Where one professional disagrees with the action of another in relation to a particular course of action, such as closing involvement with a child, adult or family.
* Where one worker or partner agency considers that another worker or partner agency has not completed an agreed action for no understandable or acceptable reason.
* Where one partner agency considers that the threshold for action is inappropriate to support a child or adults needs and /or places an individual at further risk.
* A disagreement as to whether a particular partner agency needs to be involved in the safeguarding process.
* Where a member of staff or partner agency considers that the child’s safeguarding needs are better met by a Child Protection Plan and have requested that a Child Protection Conference be called and feel that this has been refused.
* Where a member of staff or a partner agency considers that the adult’s safeguarding needs are better met by a Care Act (2014) Assessment of their needs or adult social care intervention or a specialist health assessment or health intervention for example. The member of staff or partner agency have requested a referral with the adult’s consent (or in their best interests if they lack mental capacity to consent) and feel that this has been refused.
* Where a range of professionals have concerns about a partner agency’s response to safeguarding concerns relating to a specific child, adult or child in care out of area.
* There is disagreement over the sharing of information and/or provision of services.
* Where a partner agency has been asked to carry out a section 42 enquiry on behalf of another partner agency but has declined to do so.

**APPENDIX 1 – TWSP Resolution and Escalation Process**

Professionals should attempt to resolve differences through discussion within 10 working days or a timescale that protects the child or adult from harm (whichever is shortest)

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| --- | --- | --- | --- | --- |
| **Stage No.**  | **Parties involved**  | **Process**  | **Duration**  | **Cumulative Duration**  |
| **1** | **Practitioners** | Upon disagreement in relation to the safeguarding needs of a child or adult, in the first instance the professional from the other partner agency should raise the matter with the relevant practitioner verbally and in writing within **2 working days** of the disagreement or receipt of a decision. | 2 days | 2 days |
| The professional should provide clear evidence-based reasons for their disagreement. The receiving partner agency must read and review the particular case file. They **must speak to the disputing practitioner and attempt to find a mutually agreeable way forward within 3 working days.** Where a resolution is reached, the responsible worker will advise the partner agency of the outcome in writing (i.e. email) within a further **2 working days.****WHEN ANY PROFESSIONAL CONSIDERS A CHILD OR ADULT IS AT IMMEDIATE RISK OF SIGNIFICANT HARM, THEN THE INDIVIDUAL MUST ENSURE THEIR CONCERNS ARE ESCALATED ON THE SAME WORKING DAY USING ESTABLISHED SAFEGUARDING PROCEDURES.** | 5 days | 7 days |

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| **Stage No.**  | **Parties involved**  | **Process**  | **Duration**  | **Cumulative Duration**  |
| **2** | **Line/ Team Managers** | If the receiving partner agency practitioner and the disputing practitioner are unable to resolve the disagreement following exploration of the facts, each practitioner should raise their concerns with their respective manager or named lead for safeguarding, who should attempt to resolve the differences within **2 working days**.If agreement is reached, the receiving partner agency will write to the disputing partner agency confirming the outcome within a further **2 working days.** | 4 days | 11 days |
| **3** | **Senior Managers/Designated Safeguarding Leads** | If agreement cannot be reached following discussions between the line managers, the issue must be referred in writing, using the TWSP Resolution and Escalation Form (Appendix 3) within **24 hours** to the relevant senior manager or other designated professional. The relevant managers should engage in dialogue within **2 working days** to resolve the issue.  | 3 days | 14 days |
| **4** | **Assistant Director/Director** | Where a resolution is still not agreed after Stage 3, the service/senior manager will raise the disagreement within a further **2 working days** with their partner agency or sector's TWSP representative. Their TWSP representative (or a senior manager delegated by the TWSP rep) will then write to their equivalent in the partner agency that is the subject of the dispute and meet within a further **2 working days** to achieve a final resolution**Exceptional Circumstances**TWSP expects that professional disputes will be resolved within the first 3 stages of the process set out above, however, it is recognised that there may be occasions when some issues will remain unresolved at the end of stage 3 above. Where this is the case, a referral should be made for the attention of the TWSP Executive, who will mediate the activities through to a resolution and inform relevant professional bodies if appropriate, i.e. Care Quality Commission Home Concerns. | 4 days | 18 days |
| **5** | **TWSP Executive** | In exceptional circumstances only, where the matter remains unresolved and the concerns of the complaining agency persist, the Director of this partners agency should write immediately and within no more than **2 working days**, to the TWSP Executive, via the TWSP Partnership Manager. The TWSP Executive will seek written representation initially, and may request a meeting with those involved at all levels of service delivery to seek their views and solutions to the concerns raised. The TWSP Executive will make a final and binding decision on the most appropriate way to proceed and this will be communicated to all involved within **5 working days** of the issue being brought to his/her attention. Alternatively, the TWSP Executive will identify a Board member from an uninvolved agency to chair a meeting of the most senior managers with operational responsibility for the case. This meeting will review the issues at hand and provide a final opportunity for the involved agencies to ensure that there is a full understanding of the issues before the decision is finalised. The chair of this meeting will report back to the TWSP Executive. | 7 days | 25 days |
| **6** | **Debrief for practitioners involved with the dispute** | It may be useful for individuals to debrief following some disputes in order to promote continuing good working relationships. |  |  |
| **7** | **End of the process** | At the end of the process, once the Resolution and Escalation Referral Forms have been completed, send a copy to the TWSP Partnership Manager, who in consultation with the TWSP Adult and Children Learning, Review and Training Sub-groups will undertake a bi-annual review. A report will be presented to Board on agency involvement numbers, trends and ongoing challenges. |  |  |

**APPENDIX 2 – TWSP Resolution and Escalation Pathway**



**APPENDIX 3 – Resolution and Escalation Referral Form**



**Telford & Wrekin Safeguarding Partnership**

**Resolution and Escalation Referral Form**

**FORMAL ESCALATION FORM (to be used from Stage 3 only and sent to the** **relevant senior manager or other designated professional)**

|  |  |  |  |
| --- | --- | --- | --- |
| **Client Reference Number (if applicable):** |  | **Date:** |  |
| **Name of Individual:** |  |
|  **Date of Birth:** |  | **NHS Number:** |  |
| **Agency/Team:** |  |
| **Named GP and Surgery:** |  |
| **Summary of Concerns, including the specific difference/s which has resulted in utilising the Escalation process:**(It is important that you provide information that details how you have made every effort to resolve this matter at a local level within Stages 1 & 2) |
| **Requested Action:** |
| **Response:**  |
|  **Date:**  | **Signature:** |
|  **Resolution of Issues:** |
|  **Date:** | **Signature:** |
| **Actions taken to resolve the professional disagreement:** |
| **Date:** | **Signature:** |

**APPENDIX 4 – Agency Safeguarding Leads Contact Details**

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| Agency | Role | Contact Details |
| CAFCASS | Service Manager | 07768 728467 |
| Family Connect | Safeguarding Hub | 01952 385385 |
| Midlands Partnership Foundation NHS Trust  | Head of Strategic Safeguarding  | 01785 895629 |
| Shrewsbury and Telford NHS Trust | Associate Director of Patient Safety | 01952 641222ext 4195 |
| Shropshire Community Health Trust  | Head of Safeguarding  | 01952 580387 |
| Telford & Wrekin Council | Director, Children's Safeguarding and Family Support | 01952 385723 |
| Director Education and Skills | 01952 380800 |
| Director Adult Social Care: Adult Social Care  | 01952 383002 |
| NHS Shropshire, Telford & Wrekin Integrated Care Board | Chief Nurse/SafeguardingDesignated Lead Nurses for Safeguarding and LACNamed Nurse for Safeguarding for Adults | 01952 58041701952 58030001952 580300 |
| The Probation Service  | Head of Service | 01952 984464 |
| West Mercia Police  | Chief Inspector | 101 |
| West Midlands Ambulance Service | Safeguarding Manager | wmas.safeguarding@wmas.nhs.uk |
| Wrekin Housing Trust | Neighbourhood Manager | 01952 217100 |
| Youth Offending Team | Head of Service  | 01952 385963 |

1. Partner agencies can be defined as any organisation who works with the Telford and Wrekin Safeguarding Partnership, and any of it’s partners. [↑](#footnote-ref-1)