l l			
1	Jonathan L. Kessler		
2	CO Bar No. 15094, <u>JKessler@ftc.gov</u>		
	FIL M. DE BANATE		
3	OH Bar No. 0086039, FdeBanate@ftc.go	<u>V</u>	
4	MARIA DEL MONACO	2011	
5	OH Bar No. 0067930, MDelMonaco@ftc Federal Trade Commission	<u>.gov</u>	
	1111 Superior Ave., Suite 200		
6	Cleveland, OH 44114		
7	216-263-3436 (Kessler)		
8	216-263-3413 (de Banate)		
	216-263-3405 (Del Monaco)		
9	216-263-3426 (FAX)		
10			
11	JOHN JACOBS (Local Counsel)		
	CA Bar No. 134154, <u>JJacobs@ftc.gov</u>		
12	Federal Trade Commission 10990 Wilshire Blvd, Suite 400		
13	Los Angeles, CA 90024		
14	Tel: 310-824-4360		
	Fax: 310-824-4380		
15			
16	ATTORNEYS FOR PLAINTIFF		
17	FEDERAL TRADE COMMISSION		
	INITED STATES DISTRICT COURT		
18	CENTRAL DISTRIC	T OF CALIF	ORNIA
19			
20	FEDERAL TRADE COMMISSION,		
21	Plaintiff,	Case No.	5:20-cv-470
21	r iaiittii,		
22	v.		
23	SLAC, INC., also dba Student Loan		PLAINTIFF
24	Assistance Center and Aspyre, a California corporation;	FEDERAL TRADE COMMISSION'S COMPLAINT	
	-	FOR INJUNCTIVE AND OTHER	
25	NAVLOAN, INC. , a California corporation;	EQUITABLE RELIEF	
26	•		
27	STUDENT LOAN ASSISTANCE CENTER, LLC, a California limited		
	liability company; and		
28			

ADAM OWENS, individually and as an officer, director, principal, or manager of SLAC, Inc., Navloan, Inc., and Student Loan Assistance Center, LLC.

Defendants.

Plaintiff, the Federal Trade Commission ("FTC"), for its Complaint alleges:

1. The FTC brings this action under Sections 13(b) and 19 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. §§ 53(b), 57b, and the Telemarketing and Consumer Fraud and Abuse Act ("Telemarketing Act"), 15 U.S.C. §§ 6101–6108, to obtain permanent injunctive relief, rescission or reformation of contracts, restitution, the refund of monies paid, disgorgement of ill-gotten monies, and other equitable relief for Defendants' acts or practices in violation of Section 5(a), 15 U.S.C. § 45(a), and the FTC's Telemarketing Sales Rule ("TSR"), 16 C.F.R. Part 310, in connection with their deceptive marketing and sale of student loan debt relief services.

JURISDICTION AND VENUE

2. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 1331, 1337(a), and 1345.

3. Venue is proper in this District under 28 U.S.C. § 1391(b)(1), (b)(2), (c)(1), (c)(2), and (d), and 15 U.S.C. § 53(b).

PLAINTIFF

- 4. The FTC is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41–58. The FTC enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. The FTC also enforces the Telemarketing Act, 15 U.S.C. §§ 6101–6108. Pursuant to the Telemarketing Act, the FTC promulgated and enforces the TSR, 16 C.F.R. Part 310, which, among other things, prohibits deceptive and abusive telemarketing acts or practices in or affecting commerce.
- 5. The FTC is authorized to initiate federal district court proceedings, by its own attorneys, to enjoin violations of the FTC Act and the TSR, and to secure such equitable relief as may be appropriate in each case, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies. 15 U.S.C. §§ 53(b), 57b, 6102(c), 6105(b).

DEFENDANTS

6. **Defendant SLAC, Inc.** ("SLAC"), also doing business as Student Loan Assistance Center and Aspyre, is a California corporation, incorporated in

September 2014, with its principal place of business at 1761 Third Street, Norco, California, 92860. SLAC transacts or has transacted business in this District and throughout the United States. At all times material to this Complaint, acting alone or in concert with others, SLAC has advertised, marketed, distributed, sold, or provided student loan debt relief services to consumers throughout the United States.

- 7. **Defendant Student Loan Assistance Center, LLC** ("SLAC, LLC"), is a California limited liability company, organized in October 2014, with its principal place of business at 1761 Third Street, Norco, California, 92860. SLAC, LLC, manages and owns 100% of the stock in SLAC. Defendant Owens is a member and majority owner of SLAC, LLC. SLAC, LLC, transacts or has transacted business in this District and throughout the United States. At all times material to this Complaint, acting alone or in concert with others, SLAC, LLC, has, directly or through its management and control of SLAC, advertised, marketed, distributed, or sold student loan debt relief services to consumers throughout the United States.
- 8. **Defendant Navloan, Inc.** ("Navloan"), is a California corporation, organized in August 2016. Its Articles of Incorporation lists its address as 300 Spectrum Center Drive, Suite 400, Irvine, CA 92618, which is also the address of a Regus virtual office location. Navloan is owned by SLAC and transacts or has transacted business in this District and throughout the United States. At times

material to this Complaint, acting alone or in concert with others, Navloan has advertised, marketed, distributed, sold, or provided student loan debt relief services to consumers throughout the United States.

- 9. **Defendant Adam Owens** ("Owens") is currently the sole officer and director of SLAC, a principal, if not the sole principal, of Navloan, and, directly or indirectly, a member and majority owner of SLAC, LLC. At all times material to this Complaint, Owens has been an officer, director, or other principal of SLAC and Navloan and a member of SLAC, LLC. At all times material to this Complaint, acting alone or in concert with others, Owens has formulated, directed, controlled, had the authority to control, or participated in the acts and practices of SLAC and SLAC, LLC, including the acts and practices set forth in this Complaint and including the acts and practices that SLAC has done as, through, on behalf of, or while holding itself out to be, Navloan. Owens resides in this District and, in connection with the matters alleged herein, transacts or has transacted business in this District and throughout the United States.
- 10. Since at least August 2016, SLAC and Navloan have operated as a common enterprise while engaging in the unlawful acts and practices described below.

 SLAC and Navloan have conducted the business practices described below through common officers, managers, employees, and locations. Because SLAC and Navloan have operated as a common enterprise, each of them is jointly and

severally liable for the acts and practices alleged below. Owens has formulated, directed, controlled, had the authority to control, or participated in the acts and practices of SLAC and Navloan that constitute the common enterprise.

11. By virtue of SLAC, LLC's, ownership of SLAC and SLAC's ownership of Navloan, SLAC, LLC, has had the ability to formulate, direct, control, and participate in the acts and practices of SLAC and Navloan. SLAC, LLC, is jointly and severally liable for the conduct of SLAC and Navloan because it has had and continues to have (a) the authority to control and direct the activities of SLAC and Navloan, including the conduct alleged herein and (b) the authority and responsibility to prevent or correct the unlawful acts or practices alleged in this Complaint.

COMMERCE

12. At all times material to this Complaint, Defendants have maintained a substantial course of trade in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

DEFENDANTS' DECEPTIVE STUDENT LOAN DEBT RELIEF SERVICES

13. Since 2014, Defendants have marketed and purported to provide debt relief services to consumers with student loan debt. Defendants purchase leads that result in telemarketing calls with consumers who have student loan debt. During the initial sales call Defendants falsely claim that they can save consumers substantial funds by getting the consumers into an income-driven repayment ("IDR") plan that will substantially reduce the consumers' monthly payment for the life of the plan (often 20 or 25 years), after which any remaining balance will be forgiven. In many instances during the sales calls, Defendants give the consumer inaccurate information about how to report family size on applications for student loan debt relief. When preparing an IDR application, Defendants at times state a larger family size on the application than what the consumer told them. Defendants request or receive both an initial fee (commonly \$699) and one or more monthly fees (commonly \$39) before they have changed the terms of the consumer's loans and before the consumer has made at least one payment pursuant to the new loan terms. In addition, Defendants misrepresent that positive reviews about themselves on the Better Business Bureau ("BBB") website reflect the independent opinions or experiences of ordinary impartial consumers when, in fact, Defendants offer to pay consumers for positive BBB reviews, fail to advise

reviewing consumers to disclose the offer of payment in their review, and fail to disclose the payment when they respond to reviews on the BBB website.

Background on Student Loan Forgiveness and Repayment Programs

- 14. Student loan debt is the second largest class of consumer debt; more than 44 million Americans collectively owe over \$1.5 trillion. The student loan market continues to show elevated levels of distress relative to other types of consumer debt.
- 15. To address this mounting level of distressed debt, the United States

 Department of Education ("ED") and state government agencies administer a

 limited number of student loan repayment, forgiveness, and discharge programs.

 Among them, the Teacher Loan Forgiveness Program applies to teachers who have worked full-time for five years in a low-income elementary or secondary school or educational service agency and the Public Service Loan Forgiveness Program

 ("PSLF") applies to employees of governmental units or non-profit organizations who make timely monthly payments for a period of ten years while employed in the public sector.
- 16. The federal government also offers loan forgiveness through IDR programs.

 These programs enable borrowers to reduce their monthly payments for a year,
 based on income and family size. Each year, borrowers must re-submit income

and family size information and have their payments re-calculated. Payments can fluctuate with changes in a borrower's income or family. If a borrower qualifies for a reduced payment for a sufficiently long time—20 or 25 years depending on the program—the remaining loan balance, if any, is forgiven. IDR programs, however, are relatively new and no borrowers have been in them long enough to have any part of their loans forgiven.

17. The application for IDR programs provides this information about "family size":

Family size always includes you and your children (including unborn children who will be born during the year for which you certify your family size), if the children will receive more than half their support from you.

For the PAYE, IBR, and ICR Plans, family size always includes your spouse. For the REPAYE plan, family size includes your spouse unless your spouse's income is excluded from the calculation of your payment amount.

For all plans, family size also includes other people only if they live with you now, receive more than half their support from you now, and will continue to receive this support for the year that you certify your family size. Support includes money, gifts, loans, housing, food,

clothes, car, medical and dental care, and payment of college costs.

Your family size may be different from the number of exemptions you claim for tax purposes.

https://static.studentloans.gov/images/idrPreview.pdf at 5, last visited May 29, 2019.

- 18. Because a borrower's income is likely to fluctuate over the life of the loan, monthly payments under the IDR programs can vary considerably from year to year. If a borrower's income were to increase over the repayment period, for example, the monthly payment amount could correspondingly increase to the point where those payments would pay off the loan before any amount could be forgiven at the end of the IDR program.
- 19. Consumers can apply for PSLF, IDR, and other loan repayment and forgiveness or discharge programs through ED or their student loan servicers at no cost; these programs do not require payment of application fees.
- 20. ED will grant forbearance while processing applications for an alternative repayment plan, and in some cases of hardship. During forbearance, consumers are not required to make payments but unpaid interest is added to the principal balance.
- 21. ED also allows consumers with multiple federal loans to consolidate them into one "Direct Consolidation Loan" with a fixed interest rate and single monthly

28

payment. ED does not charge for consolidation and offers a dedicated helpline and webpage to assist borrowers with the process.

Defendants' Deceptive Marketing of Student Loan Debt Relief Services

- 22. Since 2014, Defendants have marketed and sold student loan debt relief services that promise to alter the terms of consumers' debt through payment reduction and loan forgiveness. Defendants have promoted their services using Internet sites (www.goslac.com, www.navloan.com, http://usstudentloanforgiveness.com/enroll/, and http://studentdebtfree.org), leads purchased through lead generators, and their own advertising. Purchased leads include live phone calls forwarded to Defendants as well as calls placed by Defendants to consumers whose names and telephone numbers were purchased from lead generators. Defendants seek to purchase leads of consumers who are interested in student loan debt relief. At times, Defendants have advertised on radio, on television, and through text messages. In text messages, for example, Defendants claim they can get consumers permanently reduced monthly payments and at least some principal forgiveness:
 - "You have been Pre-Qualified for Payment Reduction/Student Loan Forgiveness."

Defendants' services.

- "SLAC Alert: Your Student Loans are now Pre-Qualified for Loan Forgiveness."
- "You Have Been Pre Approved Student Loan Forgiveness." [sic].

 Defendants also market their services by means of a referral bonus, paid when an existing customer refers someone to them and the person referred purchases
- 23. During a telephone call that results from the leads or advertising,
 Defendants, sometimes referring to themselves as "enrollment advisors" and
 following a sales script, gather personal information on the consumer, including
 income, federal student loan details, and family size. This process includes
 accessing the consumer's ED file through an ED website. In some instances,
 Defendants change the username and password a consumer needs to access his or
 her ED information.
- 24. Defendants use the personal information to estimate the consumer's monthly payment if his or her federal loans are consolidated and the consumer is entered into an IDR plan. In many instances, the IDR payment is lower than what the consumer is currently paying. Even though the IDR payment is based on income and family size, which often change from year to year, Defendants represent that an IDR plan obtained through their debt relief services will enable consumers to pay the same monthly payment for the life of the plan, and emphasize that is all the

consumer will pay. For example, according to a late 2017 script Defendants tell consumers:

With the new <u>[IDR]</u> plan you will only be paying \$____ for ___ months, and that's it.

Defendants compare payments consumers would make using their services to obtain an IDR plan to the consumer's current payment, reinforcing that the consumer's payment under the IDR plan will not change for the duration of Defendants' program:

After that, instead of paying \$____ for ___years. [The current plan] It's only going to be \$___ (+39) for ____years.

Defendants conclude by promising that consumers who use their services will have a portion of their loan written-off:

And the remaining balance of \$____ will be forgiven.

In fact, because the IDR payment amount is only for one year and may increase if the consumer's income increases or family size decreases, the loan could be fully repaid before the IDR plan ends, resulting in no part of the loan being forgiven.

25. On numerous occasions, Defendants have given consumers inaccurate information about how to report their family size. In some instances, Defendants have represented to consumers that they can include in their family anyone they have helped financially, such as by giving money or paying a bill, or helped in

non-financial ways, such as with babysitting or household chores. In a recorded call, one of Defendants' sales representatives, when describing how to count family size, stated:

You've got to show two more dependents. ... Now, how do you do that?

Well, how do you do that? ... Okay, I'm going to pay—you know, I'm
going to contribute \$5 more into your cell phone bill. You see what I'm
saying? ... It could be a brother, it could be—okay, you know what, you
know Jen— you know, your friend, Jennifer, whoever it might be, you know
what, I'm going to watch over your kids on the weekend, you know, for
twice a week, twice a year. You see what I'm saying.

Defendants have also represented to consumers that the family size for student loan purposes is the number of persons who live in the consumer's home. In fact, ED regulations measure family size by counting the consumer; the consumer's children, if the children receive more than half of their support from the consumer; the consumer's spouse (in most instances); and other persons who both live with the consumer and receive at least half of their support from the consumer.

26. On numerous occasions, Defendants have, when submitting student loan consolidation and modification applications on behalf of a consumer, reported more persons in the consumer's family than the consumer told Defendants.

26

27

28

Once a consumer agrees to purchase Defendants' services, Defendants 27. obtain payment information immediately (typically credit card information) in order to collect their fees. Defendants tell the consumer that ED will need at least 60–120 days to process the consolidation and repayment plan applications before sending the consumer new payment information. Nevertheless, Defendants collect their fees upfront, before the consumer's loan is modified and before the consumer has made a payment pursuant to the modified terms. Defendants typically charge an initial fee of \$699 and monthly fees of \$39. The initial fee may be paid in four monthly installments, but the first installment must be paid within one week. The first monthly fee is charged to a consumer within 60 days of the contract date, and the remaining monthly fees are charged approximately every 30 days thereafter. Because SLAC and Navloan are not providing any specific additional services to a consumer while ED is processing his or her applications for consolidation and an IDR plan or after the applications are approved and the consumer is waiting for the next year's recertification, the remaining monthly fees essentially serve as a prepayment for the Defendants' recertification of the consumer for the IDR plan the following year.

28. Beginning as early as November 2015, Defendants offered consumers who contracted with them twenty dollars (\$20) to write a positive review

about Defendants' services on the BBB's website. Early offers emphasized the value of BBB reviews and promised a gift card:

Now that you have had the chance to experience the service SLAC INC. provides, we would like to hear from you on our BBB page. Unfortunately, the BBB is used by many customers as a tool to negatively respond or give feedback to companies for those who have had counteractive experiences, [sic] especially as this student loan industry matures from its infancy stage. However, with many clients, including yourselves, we hoped [sic] to have reached every expectation [sic] in providing a positive experience, and it is our hope that you can testify to that existence by taking a moment to write a positive review. SLAC INC. knows that it is our customers who make our business.

We greatly appreciate your positive remarks and in leaving a good review it will encourage those who desperately need the assistance, just as you did, to make the decision in choosing SLAC INC. to provide the service in assisting them with the application process in order to get submitted correctly in an expedited time frame,

inevitably getting the millions of student loan consumers the relief that he or she has the right to receive. [sic]

Please take the few moments [sic] and follow the instructions below.

Click the link;

http://www.bbb.org/central-california-inlandempire/business-reviews/loan-servicing/slac-in-norco-ca-89074167/add-review/choose

Choose:

Submit a Customer Review

On behalf of the SLAC INC. TEAM, we thank you for taking the time in extending your kind words, which is a reflection of our company, to those who inquire and are curious about the experience they may have if choosing SLAC INC. to provide the service in assisting in federal student loan consolidation and/or loan forgiveness! [sic]

Furthermore, SLAC INC. will send you a \$20 Visa gift card once your review has been submitted and reviewed. Also, SLAC INC. thrives on its referral program. Refer a client to us,

once they pay their fee and we enroll them into a federal program we will send you an additional \$50 Visa gift card!

Exhibit 1 (attached). At other times, Defendants offered payment by check:

Additionally, if you leave a positive review on the BBB and then contact us so that we can verify, we can provide you with a \$20 check!

Exhibit 2 (attached, emphasis in the original). The email offering a \$20 check to consumers who provide a positive BBB review also includes a link to the BBB's webpage for filing a review and instructs consumers to click on the link or copy and paste it into their browser.

- 29. When offering payment to consumers in return for a positive BBB review, Defendants do not tell consumers to disclose in their reviews that they had been offered an incentive to provide the review.
- 30. After Defendants examine a consumer's BBB review and find it satisfactory, they pay the consumer \$20.
- 31. The BBB requires customers seeking to review companies to certify that they "have not been offered any incentive or payment originating from the business to write the review."
- 32. In numerous instances, consumers of Defendants' services post positive reviews on the BBB website to qualify for a \$20 payment. These reviews appear

to be independent comments reflecting the opinions and experiences of ordinary consumers who had used SLAC's services. Defendants sometimes post comments on the BBB website in response to consumers' positive reviews. When posting comments in response to a compensated consumer's positive review, Defendants do not disclose that the reviewer to whom they are responding was promised payment in exchange for a positive review.

- 33. Defendants post on their website that they are accredited by the BBB.

 Defendants also instruct their employees to respond to consumers' questions about Defendants' legitimacy by referring the consumers to the BBB website. In some instances, Defendants refer specifically to their positive reviews on the BBB website as evidence of their legitimacy.
- 34. Because of Defendants' offer of payment for positive reviews, consumers who view the BBB report on Defendants before making a purchasing decision see numerous positive reviews that never should have been posted on the BBB website because they are incentivized by Defendants.
- 35. Based on the facts and violations of law alleged in this Complaint, the FTC has reason to believe that Defendants are violating or are about to violate laws enforced by the Commission.

VIOLATIONS OF THE FTC ACT

- 36. Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), prohibits "unfair or deceptive acts or practices in or affecting commerce."
- 37. Misrepresentations or deceptive omissions of material fact constitute deceptive acts or practices prohibited by Section 5(a) of the FTC Act.

COUNT I

Misrepresentations of Lower Payments and Forgiven Balances

- 38. In numerous instances, in connection with the advertising, marketing, promotion, offering for sale, sale, or provision of student loan debt relief services, Defendants represent, directly or indirectly, expressly or by implication, that Defendants will enroll a consumer in a student loan repayment or forgiveness program that will reduce the consumer's monthly payments to a fixed amount for the duration of the consumer's program and result in a portion of the consumer's student loans being forgiven.
- 39. In truth and in fact, in numerous instances in which Defendants make the representations set forth in Paragraph 38, such representations were false or not substantiated at the time Defendants made them.

40. Therefore, the making of the representations as set forth in Paragraph 38 constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

COUNT II

Inaccurate Instruction on Reporting Family Size

- 41. In numerous instances, in connection with the advertising, marketing, promotion, offering for sale, sale, or provision of student loan debt relief services, Defendants represent, directly or indirectly, expressly or by implication, that Defendants will instruct consumers how to accurately report their family size for purposes of ED student loan modification applications.
- 42. In truth and in fact, in many instances Defendants do not instruct consumers how to accurately report their family size for purposes of ED student loan modification applications.
- 43. Therefore, Defendants' representations as set forth in Paragraph 41 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act. 15 U.S.C. § 45(a).

COUNT III

Inaccurate Reporting of Family Size

- 44. In numerous instances, in connection with the advertising, marketing, promotion, offering for sale, sale, or provision of student loan debt relief services, Defendants have represented, directly or indirectly, expressly or by implication, that Defendants will, on applications to ED for student loan modification programs, accurately state the family size reported to Defendants by consumers.
- 45. In truth and in fact, in many instances Defendants do not, on applications to ED for student loan modification programs, accurately state the family size reported to Defendants by consumers.
- 46. Therefore, Defendants' representations as set forth in paragraph 44 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act. 15 U.S.C. § 45(a).

COUNT IV

False Claims of Independent Reviews

47. Through the means described in Paragraphs 28 to 34, Defendants represent, directly or indirectly, expressly or by implication, that consumer reviews of SLAC on the BBB website reflect the independent opinions or experiences of ordinary impartial consumers.

49.

48. In truth and in fact, in numerous instances the consumer reviews on the BBB website do not reflect the independent opinions or experiences of ordinary impartial consumers. In numerous instances, consumers are offered or receive compensation, including promises of twenty-dollar (\$20) checks or gift cards, to post positive reviews on the BBB website. Therefore, the representation in Paragraph 47 is false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

COUNT V

Failure to Disclose Material Connections

Through the means described in Paragraphs 28 to 34, Defendants represent,

directly or indirectly, expressly or by implication, that consumer reviews of SLAC on the BBB website reflect the opinions or experiences of Defendants' consumers.

50. In numerous instances in which Defendants make the representation set forth in Paragraph 49, Defendants fail to disclose, or disclose adequately, that some of the positive reviews are from consumers who received compensation or promises of compensation, including promises of twenty-dollar (\$20) checks or gift cards, to post positive reviews on the BBB's website. This fact would be material to consumers in evaluating the reviews in connection with a purchase or use decision.

51. Defendants' failure to disclose or disclose adequately the material information described in Paragraph 50, in light of the representation set forth in Paragraph 49, constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

THE TELEMARKETING SALES RULE

- 52. In 1994, Congress directed the FTC to prescribe rules prohibiting abusive and deceptive telemarketing acts or practices pursuant to the Telemarketing Act, 15 U.S.C. §§ 6101–6108. The FTC adopted the original TSR in 1995, extensively amended it in 2003, and amended certain provisions thereafter. 16 C.F.R. Part 310.
- 53. Defendants are "seller[s]" or "telemarketer[s]" engaged in "telemarketing" as defined by the TSR, 16 C.F.R. § 310.2(dd), (ff), and (gg). A "seller" means "any person who, in connection with a telemarketing transaction, provides, offers to provide, or arranges for others to provide goods or services to a customer in exchange for consideration." 16 C.F.R. § 310.2(dd). A "telemarketer" means "any person who, in connection with telemarketing, initiates or receives telephone calls to or from a customer or donor." 16 C.F.R. § 310.2(ff). "Telemarketing" means "a plan, program, or campaign which is conducted to induce the purchase of goods or

services or a charitable contribution, by use of one or more telephones and which involves more than one interstate telephone call." 16 C.F.R. § 310.2(gg).

- 54. Defendants are sellers or telemarketers of "debt relief services" as defined by the TSR, 16 C.F.R. § 310.2(o). Under the TSR, a "debt relief service" means "any program or service represented, directly or by implication, to renegotiate, settle, or in any way alter the terms of payment or other terms of the debt between a person and one or more unsecured creditors or debt collectors, including, but not limited to, a reduction in the balance, interest rate, or fees owed by a person to an unsecured creditor or debt collector." 16 C.F.R. § 310.2(o).
- 55. The TSR prohibits sellers and telemarketers from "[r]equesting or receiving payment of any fee or consideration for any debt relief service until and unless:
 - (A) The seller or telemarketer has renegotiated, settled, reduced, or otherwise altered the terms of at least one debt pursuant to a settlement agreement, debt management plan, or other such valid contractual agreement executed by the customer; and
 - (B) The customer has made at least one payment pursuant to that settlement agreement, debt management plan, or other valid contractual agreement between the customer and the creditor or debt collector; and

- (C) To the extent that debts enrolled in a service are renegotiated, settled, reduced, or otherwise altered individually, the fee or consideration either:
 - (1) Bears the same proportional relationship to the total fee for renegotiating, settling, reducing, or altering the terms of the entire debt balance as the individual debt amount bears to the entire debt amount. The individual debt amount and the entire debt amount are those owed at the time the debt was enrolled in the service; or
 - (2) Is a percentage of the amount saved as a result of the renegotiation, settlement, reduction, or alteration. The percentage charged cannot change from one individual debt to another. The amount saved is the difference between the amount owed at the time the debt was enrolled in the service and the amount actually paid to satisfy the debt."

16 C.F.R. § 310.4(a)(5)(i).

56. The TSR prohibits sellers and telemarketers from misrepresenting, directly or by implication, any material aspect of any debt relief service including, but not limited to, that consumers who purchase Defendants' debt relief services generally will have their monthly payments permanently reduced or their loan balances

forgiven in whole or in part; the accuracy of information provided to consumers about how to calculate their family size when applying for ED student loan modification programs; and that Defendants will accurately report on an application to ED for a student loan modification program the family size reported to Defendants by the consumer. 16 C.F.R. § 310.3(a)(2)(x).

- 57. The TSR prohibits sellers and telemarketers from making false or misleading statements to induce consumers to pay for goods or services including, but not limited to, that consumer reviews of SLAC's services on the BBB website reflect the independent opinions or experiences of ordinary impartial consumers and that consumers who posted reviews of SLAC services on the BBB website did not receive compensation from SLAC to post a positive review. 16 C.F.R. § 310.3(a)(4).
- 58. Pursuant to Section 3(c) of the Telemarketing Act, 15 U.S.C. § 6102(c), and Section 18(d)(3) of the FTC Act, 15 U.S.C. § 57a(d)(3), a violation of the TSR constitutes an unfair or deceptive act or practice in or affecting commerce, in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

VIOLATIONS OF THE TELEMARKETING SALES RULE COUNT VI

Advance Fees for Debt Relief Services

- 59. In numerous instances, in connection with the telemarketing of student loan debt relief services, Defendants request or receive payment of a fee or consideration for debt relief services before:
 - a. Defendants renegotiate, settle, reduce, or otherwise alter the terms of at least one debt pursuant to a settlement agreement, debt management plan, or other such valid contractual agreement executed by the consumer; and
 - b. The consumer makes at least one payment pursuant to that settlement agreement, debt management plan, or other valid contractual agreement between the consumer and the creditor.
- 60. Therefore, Defendants' acts or practices as set forth in Paragraph 59 are abusive telemarketing acts or practices that violate Section 310.4(a)(5)(i) of the TSR, 16 C.F.R. § 310.4(a)(5)(i).

COUNT VII

Misrepresentation of Debt Relief Services in Violation of the TSR

- 61. In numerous instances, in connection with the telemarketing of debt relief services, Defendants misrepresent, directly or indirectly, expressly or by implication, material aspects of their debt relief services, including but not limited to that:
 - a. Defendants will enroll a consumer in a student loan repayment or forgiveness program that will reduce a consumer's monthly payments to a fixed amount for the duration of the consumer's program and result in a substantial portion of the consumer's student loans being forgiven;
 - b. Defendants will instruct consumers about how to accurately report their family size for purposes of ED student loan modification applications; and
 - c. Defendants will, on applications to ED for student loan modification programs, accurately state the family size reported to Defendants by consumers.
- 62. Therefore, Defendants' acts or practices as set forth in Paragraph 61 are deceptive telemarketing acts or practices that violate Section 310.3(a)(2)(x) of the TSR, 16 C.F.R. § 310.3(a)(2)(x).

COUNT VIII

False or Misleading Statements When Telemarketing

- 63. In numerous instances, in connection with telemarketing goods or services,
 - a. Defendants falsely state, directly or indirectly, expressly or by implication, material aspects of their services, including but not limited to that positive consumer reviews of SLAC on the BBB website reflect the independent opinions or experiences of ordinary impartial consumers; and
 - b. Defendants state, directly or indirectly, expressly or by implication, that consumer reviews of SLAC on the BBB website reflect the opinions or experiences of Defendants' consumers; in making this statement, Defendants fail to disclose, or disclose adequately, the material fact that some of the positive reviews are from consumers who received compensation or promises of compensation, including promises of twenty dollar (\$20) checks or gift cards, to post positive reviews on the BBB's website, thereby rendering Defendants' statement misleading.

64. Defendants' acts or practices, as described in Paragraph 63, are deceptive telemarketing acts or practices that violate Section 310.3(a)(4) of the TSR, 16 C.F.R. § 310.3(a)(4).

CONSUMER INJURY

65. Consumers are suffering, have suffered and will continue to suffer substantial injury as a result of Defendants' violations of the FTC Act and the TSR. In addition, Defendants have been unjustly enriched as a result of their unlawful acts or practices. Absent injunctive relief by this Court, Defendants are likely to continue to injure consumers, reap unjust enrichment, and harm the public interest.

THIS COURT'S POWER TO GRANT RELIEF

66. Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to grant injunctive and such other relief as the Court may deem appropriate to halt and redress violations of any provision of law enforced by the FTC. The Court, in the exercise of its equitable jurisdiction, may award ancillary relief, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies, to prevent and remedy any violation of any provision of law enforced by the FTC.

67. Section 19 of the FTC Act, 15 U.S.C. § 57b and Section 6(b) of the Telemarketing Act, 15 U.S.C. § 6105(b), authorize this Court to grant such relief as the Court finds necessary to redress injury to consumers resulting from Defendants' violations of the TSR, including the rescission or reformation of contracts, and the refund of money.

PRAYER FOR RELIEF

Wherefore, Plaintiff FTC, pursuant to Sections 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 53(b) and 57b, Section 6(b) of the Telemarketing Act, 15 U.S.C. § 6105(b), and the Court's own equitable powers, requests that the Court:

- A. Enter a permanent injunction to prevent future violations of the FTC Act and the TSR by Defendants;
- B. Award such relief as the Court finds necessary to redress injury to consumers resulting from Defendants' violations of the FTC Act and the TSR, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies; and

C. Award Plaintiff the costs of bringing this action, as well as such other and additional relief as the Court may determine to be just and proper.

Respectfully submitted,

Alden F. Abbott General Counsel

JON MILLER STEIGER Director, East Central Region

JONATHAN L. KESSLER FIL M. DE BANATE MARIA DEL MONACO

Attorneys for Plaintiff FEDERAL TRADE COMMISSION