

# Scotland Office and Office of the Advocate General 2015-16 Supplementary Estimates Memorandum

### **Introduction**

The Scotland Office and Office of the Advocate General Supplementary Estimate for 2015-16 seeks the necessary resources and cash to support the functions of the Scotland Office and Office of the Advocate General. These are continuing functions and no new functions have been added since the 2015-16 Main Estimate.

The main purpose of this Memorandum is to provide the Scottish Affairs Committee with an overview of the Scotland Office and Office of the Advocate General 2015-16 Supplementary Estimate, which is part of the supply procedure. It also gives information on the budgetary changes of the Scottish Government and changes to the cash grant payable to the Scottish Consolidated Fund by the Scotland Office and Office of the Advocate General.

The Supplementary Estimate seeks approval to a net resource requirement of £28,606,309,000 and a net cash requirement of £28,592,293,000 and for 2015-16 the Scotland Office and Office of the Advocate General Departmental Expenditure Limit (DEL), net of depreciation and impairments, will increase from £9,030,000 to £23,443,000.

The Memorandum Is split into sections covering:

- (1)Summary of the Scotland Office and Office of the Advocate General plans for 2015-16;
  - (2) An overview of the Office's Administration Costs:
  - (3) An Overview of DEL and AME totals;
  - (4) Details of the grant paid to the Scottish Consolidated Fund;
  - (5) Details of Barnett consequentials for 2015-16;
  - (6) Control Totals for the Scottish Government including breakdown by main programme of AME spending;
  - (7) Reconciliation of the SR 2013 settlement for Scottish Government and current Control Totals; and



This memorandum has been agreed with HM Treasury.

# Section 1: Summary of Scotland Office and Office of the Advocate General Plans for 2015-16

Spending plans for 2015-16 were set in the 2013 spending round. From the baseline set in the 2013 spending review, the Scotland Office and Office of the Advocate General agreed an overall real terms reduction. There was however no expectation that there would be a referendum in 2014-15 or that the Smith Commission and a further Scotland Bill would have to be financed. Therefore in the light of these altered circumstances, a review of the Scotland Office and Office of the Advocate General provision for 2015-16 was undertaken and concluded that additional resources were needed to manage the Offices' workload in light of wider developments.

The Scotland Office and Office of the Advocate General, together with Wales Office and Northern Ireland Office, are continuing to assess where services can be shared across the three territorial offices. Currently, the three offices share a single parliamentary service. The Scotland Office is also sharing its London and Edinburgh accommodation with other Government bodies to make a more efficient use of Government assets.

# Section 2: Overview of the Scotland Office and Office of the Advocate General's Administration Costs

The key purpose of the Scotland Office remains to support the Secretary of State for Scotland in promoting the best interests of Scotland. The Office of the Advocate General continues to provide the Advocate General with high quality legal services to secure the UK Government's objectives in Scotland. This Estimate provides for the administration costs of the Scotland Office and Office of the Advocate General, including the salaries of the Secretary of State and his Minister, the Advocate General, and payments to the Scotlish Consolidated Fund.

# Section 3: Overview of Scotland Office and Office of the Advocate General DEL totals for 2015-16

### **Departmental Expenditure Limit (DEL)**

The following adjustments have been made to the Control Totals for Scotland Office and Office of the Advocate General since the 2015-16 Main Estimate:

- A reserve claim of £251,000 for VAT liabilities (Resource DEL admin);
- a budget transfer of £12,000 from Ministry of Justice (Resource DEL admin);
- a budget transfer of £25,000 to Scottish Government (Resource DEL admin);



- budget increase in capital DEL of £210,000, offset by a reduction in administration costs of £210,000;
- budget transfer of £85,000 resource DEL from Programme to Resource DEL Administration; and
- budget increase in non-cash items of £5,000, offset by a reduction in administration costs of £5,000.

The Departmental Expenditure Limit current control totals for the Scotland Office and Office of the Advocate General are set out in the table below:

£ million nominal	Main Estimate	Changes	Supp Estimate
Resource DEL (RDEL)	8.980	14.203	23.183
of which:			
RDEL excluding depreciation	8.950	14.198	23.148
depreciation ring-fenced in RDEL	0.030	0.005	0.035
Administration Budget*	8.780	0.028	8.808
of which:			
non-ring-fenced RDEL administration budget	8.750	0.023	8.773
depreciation ring fence administration budget	0.030	0.005	0.035
Capital DEL	0.025	0.210	0.235

### **Annually Managed Expenditure (AME)**

The Scotland Office and Office of the Advocate General has no Annually Managed Expenditure spending.

# Section 4: Cash grant payable to the Scottish Consolidated Fund

The Estimate also allows for the payment of a cash grant to the Scottish Consolidated Fund. All expenditure by the Scottish Government is charged to the Scottish Consolidated Fund. This expenditure is shown in Section D of the Scotland Office and Office of the Advocate General Estimate. Since the Main Estimate, provision has increased by £640,152,000. The table below reconciles the spending aggregates of the Scottish Government with the cash grant payable to the Scottish Consolidated Fund.



## RECONCILIATION OF GRANT PAYABLE TO SCOTTISH CONSOLIDATED FUND 2015-16

£ million	Main Estimate	Changes	Supp Estimate - Revised Position
Expenditure Classified as DEL	29,636.701	164.210	29,800.911
Expenditure Classified as AME	4,016.318	-36.196	3,980.122
Expenditure financed by Scottish taxes	498.000	10.000	508.000
Expenditure financed by Capital Borrowing	304.000	2.000	306.000
Non Domestic Rates	2,799.500	-11.000	2,788.500
Total Managed Expenditure	37,254.519	129.014	37,383.533
add: Repayments of principle of existing (pre 1 April 1999) debt to National Loans Fund	14.000	0.000	14.000
Police Loan Charges	5.404	0.000	5.404
Movement in Creditors / Debtors	100.000	280.000	380.000
	119.404	280.000	399.404
less: Non Domestic Rates Income National Insurance Fund Payments towards Scottish National Health Service Non Voted (Fines)	2,799.500 1,724.076 11.500	-86.000 87.444 19.500	2,713.500 1,811.520 31.000
	4,535.076	20.944	4,556.020
less: Scotland Act 2012 trans Landfill Tax SDLT	actions 117.000 381.000	0.000 10.000	117.000 391.000
Repayment of principle of loans under SA 2012	0.000	0.000	0.000
Capital Borrowing	304.000	2.000	306.000
	802.000	12.000	814.000
Cash to accruals adjustments Depreciation Impairments	727.207 304.100	-61.445 -25.619	665.762 278.481
Resource to cash adjustments for NHS and Teachers	3,165.066	-197.795	2,967.271
	to offer to		



## Pensions

Payments relating to release of provisions	-100.000	-25.000	-125.000
Devolved taxes - time lag in collection of receipts in year 1 only	0.000	-51.500	-51.500
Other cash to accruals adjustments	-2.500	68.660	66.160
Closing balance in Scottish Consolidated Fund	0.000	28.617	28.617
	4,093.873	-264.082	3,829.791

Grant payable to Scottish Consolidated Fund

27,942.974 640.152 28,583.126

## **Section 5: Barnett Consequentials**

From time to time, the Treasury will adjust the budgets of UK departments with the devolved administrations receiving Barnett consequentials of these adjustments. The majority of these budgetary adjustments take place at major fiscal events such as the Autumn Statement and Spring Budget. The table below details the Barnett consequentials for the financial year 2015-16 received by the Scottish Government since the announcement of the 2013 spending review in October 2013. Additional Barnett consequentials for 2015-16 announced since the publication of the 2015-16 Main Estimate are shown at the foot of the table.

## Barnett Consequentials from Fiscal Events for 2015-16 since 2013 Spending Review

UK Government Measure	Resource / Capital	Barnet Consequential (£m)
Free School Meals	Resource	63.056
Business Rates £1000 discount for 2 years	Resource	39.521
Business Rates cap at 2% for 1 year	Resource	24.428
Business Rates: Reoccupation Relief (50% for retail)	Resource	0.993
Relax single property criteria for SBRR	Resource	0.298
Increasing HE student numbers by 30k in 14/15	Resource	24.329
FE apprenticeships	Resource	2.979
FE apprenticeships (STEM) Right to Buy	Resource Capital	3.476 4.171
Rail fares RPI + 0	Resource	2.979
	Free School Meals  Business Rates £1000 discount for 2 years  Business Rates cap at 2% for 1 year  Business Rates: Reoccupation Relief (50% for retail)  Relax single property criteria for SBRR Increasing HE student numbers by 30k in 14/15  FE apprenticeships FE apprenticeships (STEM)  Right to Buy	Free School Meals  Business Rates £1000 discount for 2 years  Business Rates cap at 2% for 1 year  Business Rates: Reoccupation Relief (50% for retail)  Relax single property criteria for SBRR Increasing HE student numbers by 30k in 14/15  FE apprenticeships  FE apprenticeships (STEM)  Resource  Capital



	Affordable Rent to Buy	Financial Transactions Capital Financial	25.024
	Builders Finance Fund	Transactions Capital Financial	20.456
	Housing: Infrastructure to unlock housing on large sites	Transactions Capital	21.250
	RDEL Reduction Sub total	Resource	-50.511 182.448
Budget 2014	Apprenticeship Grants for Employers Postgrad Apprenticeships Early Years Pupil Premium Flooding - Extra maintenance funding Flooding - Extra capital funding for maintenance Enterprise Zone Business Rates Discount Development Benefits Cathedral Repairs Cambridge City Deal	Resource Resource Resource Capital Resource Resource Capital Resource Financial	8.441 0.993 4.965 3.476 2.483 0.099 0.248 0.993 1.986
	Estate Regeneration  Custom Build	Transactions Capital Financial Transactions Capital	1.986 0.993
	Sub total	Сарнаі	26.662
Autumn Statement 2014	Business Rates: Doubling of SBRR for 2015-16	Resource	41.439
	Business Rates: 2% Cap for 1 year Business Rates: Additional £500 retail	Resource	10.187
	discount	Resource	10.978
	Business Rates: Transitional Relief Mental health - eating disorders Martal health - adult community	Resource Resource	0.989 2.967
	Mental health - adult community learning	Resource	0.495
	Mental health - dementia  NHS frontline - additional funding  NHS frontline - additional funding  Education: Early intervention pilot  Education: Academies  Education: Careers  Manchester International (Lyric Theatre)	Resource Resource Capital Resource Resource Resource Capital	0.297 116.208 7.418 0.297 0.989 1.978 0.554
	Manchester Museum of Science & Industry	Capital	0.049
	WW1 cultural activities Football Facilities Football Facilities	Resource Capital Resource Financial	0.148 0.791 0.198
	Housing Zones	Transactions Capital	3.956
	Rail fares Shale - Support for Planning Shale - Regulators & Public Engagement	Resource Resource Resource	7.714 0.119 0.109



Budget 2015	Off Grid Gas Fund Kew Gardens Coastal Paths Glasgow School of Art Glasgow City Deal Sub total  Health North Advanced Wellbeing Research Centre Defibrillators	Capital Resource Resource Resource Capital  Resource Capital Resource	2.473 0.227 0.495 5.000 15.000 231.072 0.495 0.495 0.099
	Mental Health: CAMHS - Increase	Resource	4.648
	access by 110,000  Mental Health: CAMHS - Childrens' talking therapies	Resource	3.165
	Mental Health: Perinatal mental health services	Resource	1.484
	Mental Health: Non-recurrent funding for CAMHS	Resource	15.428
	Mental Health: Co-location of IAPT in Jobcentres	Resource	0.043
	Mental Health: Early access to online CBT	Resource	0.334
	Mental Health: Veterans - supported accommodation	Resource	0.168
	Universal Infant Free school meals	Resource	0.989
	Universal Infant Free school meals	Capital	0.989
	Tech Nation - entrepreneur hubs	Resource	1.088
	Free wifi in libraries	Resource	0.732
	Tour de Yorkshire - marketing	Resource	0.030
	Yorkshire Festival	Resource	0.049
	Closed Road Circuits	Capital	0.030
	Welcome to Yorkshire - marketing	Resource	0.049
	Turner Prize - Hull	Resource	0.049
	Turner Prize - Hull	Capital	0.049
	Muni Theatre - Colne		0.006
	Waste Crime	Resource	0.415
	Northstowe	Resource Resource	0.413
	Croydon Growth Zone		0.297
	London Land Commission	Resource	
	Norway to Newcastle ferry - marketing	Resource	0.099
	Business Rates Discount in EZs	Resource	0.030 0.020
	Sub total	Resource	
	Sub total		31.467
Summer Budget 2015	Adoption Reform	Resource	1.478
	Local Authority Land & Property Deals	Resource	0.591
	Midlands Connect	Resource	0.296
	Transport for the North	Resource	0.985
	DEL costs of Welfare package	Resource	0.000
	Common Technology Services	Resource	0.985
	Enabling Strategy	Resource	1.773
	Commercial Property Model	Resource	0.985
	Grants Efficiency Programmes	Resource	0.197
	Ludlow Museum (funded by LIBOR	Resource	0.005
	fines)		
	Sub total		7.294



Total Barnett Consequentials for 2015-16	478.943
of which:	
Resource	369.735
Capital	35.543
Financial Transactions Capital	73.665

### Notes

(1) Totals may not sum due to roundings.

# Section 6: 2015-16 Control Totals for the Scottish Government including breakdown by main programme of AME spending

## **Resource and Capital DEL for Scottish Government**

The following adjustments have been made to the Control Totals for Scottish Government since the 2015-16 Main Estimate:

## **Scottish Government Control Totals**

## DEL changes since 2015-16 Main Estimate (£million)

Barnett Consequentials: Council Tax Freeze Grant	15.192	Resource DEL (excl depreciation)
Barnett Consequentials: Flood support (Storm Desmond)	3.940	Resource DEL (excl depreciation)
Barnett Consequentials: Flood support (Storm Eva)	14.578	Resource DEL (excl depreciation)
Barnett Consequentials: Summer Budget 2015	7.294	Resource DEL (excl depreciation)
Budget Exchange Budget Exchange	13.465 5.475	Financial Transactions Capital RDEL: depreciation
Budget Exchange	88.873	Resource DEL (excl
Budget Transfer from DCMS: Urban Broadband		depreciation) Capital DEL
Budget Transfer from DECC: Energy Agreement	32.486 18.391	Capital DEL
Budget Transfer from DECC: Energy efficiency	2.531	Capital DEL
Budget Transfer from DECC: Summit Funding	1.700	Capital DEL
Budget Transfer from DWP: Fit for Work	1.748	Resource DEL (excl depreciation)
Budget Transfer from DWP: Single Fraud Investigation Service	0.614	Resource DEL (excl depreciation)
Budget Transfer from Food Standard Agency: Food Standards Scotland	3.400	Resource DEL (excl depreciation)
Budget Transfer from Home Office: Migrant Surcharge	1.390	Resource DEL (excl depreciation)
Budget Transfer from Scotland Office: Staff Costs	0.025	Resource DEL (excl depreciation)
Cash Management Rebate	0.200	Resource DEL (excl depreciation)
Coastal Communities Fund	10.350	Resource DEL (excl depreciation)
LIBOR: Scottish Air Ambulance	3.550	Resource DEL (excl depreciation)
Non-cash costs of Higher & Further Education Sector	50.000	RDEL: depreciation



Reduced non-cash requirement Reduced non-cash requirement	-128.000 -50.000	RDEL: depreciation Ring-fenced Student Loans
Reserve Claim: Costs of Milne vs GAD	60.000	Resource DEL (excl depreciation)
Reserve claim: Support for Charities	0.008	Resource DEL (excl depreciation)
Reserve Claim: Utilisation of Scottish Cultural Collections	2.000	Capital DEL
Resource to Capital transfer	15.300	Capital DEL
Resource to Capital transfer	-15.300	Resource DEL (excl depreciation)
Shetland Isles	5.000	Capital DEL
Total of which:	164.210	
Resource DEL (excl depreciation)	195.862	
RDEL: depreciation	-72.525	
Ring-fenced Student Loans	-50.000	
Capital DEL	77.408	
Financial Transactions Capital	13.465	
	164.210	

£m nominal	Main Estimate	Changes	Supplementary Estimate
Resource DEL (RDEL)	26,564	73	26,637
of which:			
RDEL excluding depreciation	25,532	196	25,728
depreciation ring fence in RDEL	729	-73	657
student loans ring fence in RDEL	302	-50	252
Capital DEL (incl Financial Transactions Capital)	3,073	91	3,164

## **Annually Managed Expenditure**

## Changes

	-36.196
Impact of Guaranteed Minimum Pension (GMP) on NHS and Teachers Pension Schemes	37.141
Teachers Pensions (Scotland) - [Net resource requirement]	-65.129
Student Loans (non-cash)	21.500
Additional non-cash AME Provisions	65.940
Release of Police & Fire provision (Milne vs GAD)	-60.000
Additional non-cash AME Impairments	64.381
Additional non-cash AME Depreciation	11.080
Transfer from FSA UK iro transfer to new Scottish Food Body (FSS) (RAME)	0.350
Additional non-cash AME Pension Liabilities	39.220
NHS Pensions (Scotland) - [Net resource requirement]	-110.679
NHS Impairments	-40.000

The Scottish Government are now forecasting Annually Managed Expenditure of £3,980 million in the following areas:-



## **Totals**

Programme	Main Estimate	Changes	Supplementary Estimate
	£m	£m	£m
Student Loans	379	22	401
NHS Pensions (Scotland)	2,211	-71	2,140
Teachers Pensions (Scotland)	1,326	-28	1,298
NHS Impairments	100	-40	60
Provisions	0	6	6
Other	0	76	76
TOTAL	4,016	-36	3,980

# Section 7: Reconciliation of the SR 2013 settlement for Scottish Government and Control Totals

# **Changes to Scottish Government Control Totals for 2015-16 since 2013 Spending Review**

	RDEL	Ring-fenced depreciation	Ring- fenced student loans	General Capital DEL	Financial Transactions Capital	Total Capital DEL
	<u>£m</u>	<u>£m</u>	<u>£m</u>	<u>£m</u>	<u>£m</u>	<u>£m</u>
SR 2013 settlement	25,654.577	729.052	302.255	2,673.410	311.290	2,984.700
Barnett Consequentials: Autumn Statement 2013	111.547	0.000	0.000	4.171	66.730	70.901
Barnett Consequentials: Autumn Statement 2014	195.832	0.000	0.000	11.284	3.956	15.240
Barnett Consequentials: Budget 2014 Barnett	20.208	0.000	0.000	3.476	2.979	6.455
Consequentials: Budget 2015 Barnett	32.855	0.000	0.000	1.612	0.000	1.612
Consequentials: Council Tax Freeze Grant	15.192	0.000	0.000	0.000	0.000	0.000
Barnett Consequentials: Summer Budget 2015	7.294	0.000	0.000	0.000	0.000	0.000
Barnett Consequentials: Support for Charities	0.008	0.000	0.000	0.000	0.000	0.000
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Barnett Consequentials: Support to LAs & Farmers - Storm Desmond	3.940	0.000	0.000	0.000	0.000	0.000
Barnett Consequentials: Support to LAs & Farmers - Storm Eva Block Grant	14.578	0.000	0.000	0.000	0.000	0.000
Adjustment for SDLT & Landfill Tax	-494.000	0.000	0.000	0.000	0.000	0.000
Budget Exchange	88.873	5.475	0.000	0.000	13.465	13.465
Budget transfer from DECC: Energy Agreement	0.000	0.000	0.000	20.922	0.000	20.922
Budget transfer from DECC: Summit Funding Budget transfer	0.000	0.000	0.000	1.700	0.000	1.700
from DfT: Dundee	1.639	0.000	0.000	0.000	0.000	0.000
Budget transfer from DWP: Council tax	6.460	0.000	0.000	0.000	0.000	0.000
Budget transfer from DWP: Fraud	0.200	0.000	0.000	0.000	0.000	0.000
Budget transfer from DWP: Fraud	0.614	0.000	0.000	0.000	0.000	0.000
Budget transfer from DWP: Welfare	1.748	0.000	0.000	0.000	0.000	0.000
Budget transfer from from DCMS: Broadband Budget transfer	0.000	0.000	0.000	32.486	0.000	32.486
from FSA: Scottish Food Body	3.400	0.000	0.000	0.000	0.000	0.000
Budget transfer from HMRC: reduced costs of tax collection	0.257	0.000	0.000	0.000	0.000	0.000
Budget transfer from HO: Health migrant levy	10.267	0.000	0.000	0.000	0.000	0.000
Budget transfer from HO: Health migrant levy	1.390	0.000	0.000	0.000	0.000	0.000
Budget transfer from HO: Marriage/civil partnership changes	0.085	0.000	0.000	0.000	0.000	0.000
Budget transfer from MOJ: Administrative Justice Tribunal Council	0.021	0.000	0.000	0.000	0.000	0.000



Current Control Totals	25,728.348	656.682	252.100	2,765.361	398.420	3,163.781
Switch of provision from Resource to Capital	-15.300	0.000	0.000	15.300	0.000	15.300
Switch of provision from Depreciation to Student Loans	0.000	0.155	-0.155	0.000	0.000	0.000
Surrender of surplus non-cash provision	0.000	-128.000	-50.000	0.000	0.000	0.000
Reserve Claim: Utilisation of Culture Collections	0.000	0.000	0.000	2.000	0.000	2.000
Reserve Claim: Shetland Isles	0.000	0.000	0.000	5.000	0.000	5.000
Reserve Claim: HE/FE Colleges	0.000	50.000	0.000	0.000	0.000	0.000
Reserve Claim: Glasgow School of Art	5.000	0.000	0.000	0.000	0.000	0.000
Milne vs GAD Reserve Claim: Glasgow City Deal	0.000	0.000	0.000	15.000	0.000	15.000
Fund Reserve Claim: Compensation payments for	60.000	0.000	0.000	0.000	0.000	0.000
Ambulance Reserve Claim: Coastal Communities	10.350	0.000	0.000	0.000	0.000	0.000
on Legal Services Reserve Claim: Use of LIBOR fines for Air	3.550	0.000	0.000	0.000	0.000	0.000
prepayments RDEL adjustment: VAT	-0.562	0.000	0.000	0.000	0.000	0.000
Forth Replacement Crossing	0.000	0.000	0.000	-21.000	0.000	-21.000
Cash Management Charge/rebate	0.200	0.000	0.000	0.000	0.000	0.000
Costs Budget transfer to DWP: ILF	-11.900	0.000	0.000	0.000	0.000	0.000
Budget transfer from SO: Staff	0.025	0.000	0.000	0.000	0.000	0.000



## The Scottish Block 2011-12 to 2015-16

	2011-12	2012-13	2013-14	2014-15	2015-16
	outturn £'000	outturn £'000	outturn £'000	outturn £'000	plans £'000
Scotland Office Resource(3)					
Scotland Office Administration	0.704	7.454	7.040	7 770	0.000
Costs	6,784	7,151	7,219	7,772	8,808
Scotland Office - other	14,412 21,196	281	132 7,351	11,317	14,375 23,183
Scotland Office Resource(3)	21,190	7,432	7,351	19,089	23,103
Scotland Office Capital					
Scotland Office	0	0	0	53	235
	· ·	· ·	· ·		
Scotland Office Resource +					
Capital DEL(3)	21,196	7,432	7,351	19,142	23,418
less depreciation &					
impairments	-14	-30	-19	-20	-35
Scotland Office DEL (4)	21,182	7,402	7,332	19,122	23,383
Scotland Office DEL (4)	21,102	7,402	1,332	19,122	23,363
Scottish Government					
Scottish Government Resource	25,440,434	25,753,998	26,132,441	26,414,121	26,637,130
Scottish Government Capital	2,731,882	2,938,891	2,879,375	3,138,590	3,163,781
Scottish Government DEL(3)	28,172,316	28,692,889	29,011,816	29,552,711	29,800,911
less depreciation &	000 / 10				
impairments	-623,149	-782,955	-663,154	-752,952	-908,782
Scottish Government DEL(4)	27,549,167	27,909,934	28,348,662	28,799,759	28,892,129
Total Scottish Block(4) (5) (6)	27,570,349	27,917,336	28,348,662	28,799,759	28,892,380

#### <u>Notes</u>

- (1) Totals may not sum due to roundings.
- (2) Includes Budgetary Changes as a result of Clear Line of Sight
- (3) Including depreciation & impairments
- (4) Resource + capital depreciation & impairments
- (5) By convention Departmental Expenditure Limit budgets are expressed as resource and capital less depreciation & impairments. Therefore the resource and capital numbers in this table will not sum to the Departmental Expenditure Limit: the difference being depreciation & impairments.
- (6) Scotland Office DEL + Scottish Government DEL less depreciation and impairments

Francesca Osowska Accounting Officer 10 February 2016

